26 3 27

GOVERNMENT OF MADRAS.

Old Secti. II 78, New Secti. II-16-71,006—28-1-55.

Agriculture (1955) Department.

M

~~Endorsement~~
~~D.O.~~
~~Memorandum~~
Lodged

Letter No. 81689 E-III/55-3

Dated 9/11/1955.

Tam
Kha
Sign

124

FURTHER PAPERS.

Department.	Number.	Series.	Date.
Malnad development – Incorporated plan for the entire area of Malnad – appointment of a Central Malnad Committee			

DATE GIVEN FOR ISSUE_____

" COPIED_____

" EXAMINED_____

" SIGNED_____

195

DD 26.4.55 CW/55 Dt. 14.5.55

Rem 4086 CW/55 Dt. 5.5.55

Rem 8651 CW/55 Dt. 26.2.55

Lodge 4418 CW/55 Dt. 20.1.55

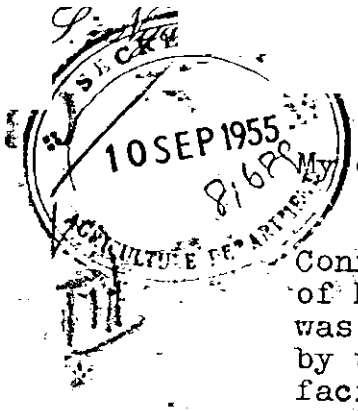
Letter 4655 CW/53 Dt. 24.12.53

ND 58720 Bill/52-1 dtd. 9.6.55

ND. 9.5352 Bill/52-1 dtd. 19.8.55

Cus Rt 566 dtd. 20.8.51.

Public

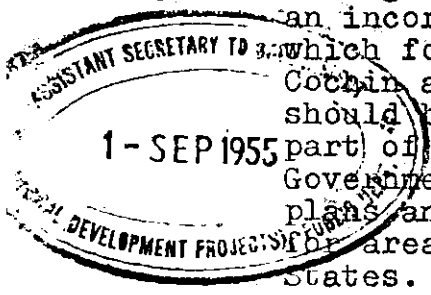


C.M. wants this to be examined and put up

3, Canning Lane,
New Delhi, the
25th August, 1955.

My dear Nabar, **P.S. to C.M.**

I am sure you are aware that the Second Malnad Conference was held in Mercara on the 28th and 29th of May last and that the main resolution passed therein was that a Representative Committee should be set up by the Central Government to go into various problems facing the Malnad and submit after detailing thereto an incorporated plan for the entire area of Malnad which forms part of Mysore, Bombay, Madras, Travancore-Cochin and the whole of Coorg States and that the plan should be done sufficiently early so that it will form part of the Second Five Year Plan. It is true that the Governments of the various States may submit their plans and even might have by this time submitted them for areas including Malnad area also of the respective States. But the Malnad being a peculiar problem, it would suffer if an integrated plan for the entire area is not made out.



2. I had discussions in this matter with the Ministers of Food and Agriculture of the Central Govt. and also with the Vice President of the Planning Commission. While they appreciate the necessity of one plan for the whole area, they seem to feel that the matter should primarily rest with the States and that if the States can have no objection, they would see no difficulty of appointing such a Commission or Committee if the States agree to it. I and Members of Parliament and important public men from the said areas strongly feel that such a Commission should be set up with the direction that they may submit their report for the improvement of the Malnad areas and for the exploitation of its rich resources early and inform the Planning Commission to incorporate them in the Second Five Year Plan.

3. In this connection, I may point out that in 1950-51, a Committee was appointed by the Centre and after submission of its preliminary report, its further action was stopped. This is unfortunate. But that appointment of the Committee was a clear indication that the Malnad was one problem and require to be treated as such.

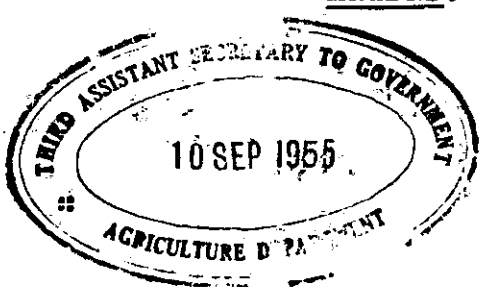
4. As President of the Malnad Conference and as one who has for some years past studied its problems I strongly urge that you may kindly consider my suggestion favourably and write to the Planning Commission and the Central Government that such a Committee may be appointed immediately. I would also suggest that on the Committee, there must be representatives of the various Governments, both official and non-official and that it should particularly consist of experts in matters relating to forests, roads, railways, ports, plantations, agriculture, labour, industries etc.

5. I will be grateful for an early reply that the matter has your support and that you are takin necessary early steps in this behalf.

Yours sincerely,

(S.NIJALINGAPPA)

Shri Kamaraja Nadar
Chief Minister of Madras,
Madras.



Ansle (RDP V) Dept.

Agri. u.o.
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10/9/55

Copy sent to Secy. to Govt. Finance

10/9/55

S

3 → Agri (E III)

Letter No. 81689 E III/55-3 dated 9.11.55

To

Sri. S Nijalingappa M.P.,
13, Canning Lane,
New Delhi.

Despatched by [illegible]
Date 12-11-55 Despatcher's Initials.

Sir,

Sub:- Malnad - Development of - Incorporated plan for the entire area of Malnad - Appointment of a central Malnad Committee.

Ref:- your D.O. letter to the C.M., dated 25.8.55.

I am directed to state that as the schemes drawn up for the entire Malnad area which lies distributed in different States, may not quite fit in with the second up Five year plan which is State wise and correlated with the schemes of the respective States, this Govt are unable to accept the suggestion made in your letter cited.

Yours faithfully,

9.11.55

orders at para 5 on p 10 ante.
-ends A on p 9 ante

Sub: Malnad Development - Incorporated plan for the entire area of Malnad - Appointment of a Central Malnad Committee.

Ref: From Sri S. Nijalingappa letter dated 25-8.55.

****

The D.O. letter from Sri S. Nijalingappa M.P. addressed to the C.M. at pages 1-2 may be perused.

2(a) Sri S. Nijalingappa has stated that at the Second Malnad conference held at Mercara on the 28th and 29th of May last, it was resolved that a Representative Committee should be set up by the Central Govt. to go into various problems facing the Malnad and submit ~~an integrated~~ plan for the entire area of Malnad so that it may form part of the Second Five Year Plan. He has stated that he had discussions with the Minister of Food and Agriculture of the Central Govt. and also with the Vice-President of the Planning Commission, and that they feel that the matter should primarily rest with the State Govts. and that if the State Govts have no objection, there can be no difficulty in appointing a Committee. As an integrated plan for the entire Malnad is essential, the M.P. has suggested that a commission or Committee should be set up with a direction to submit their report for the improvement of the Malnad areas and for the exploitation of its rich resources early and inform the Planning Commission to incorporate them in the Second Five Year Plan. He has urged that his suggestion may be considered and the Planning Commission addressed for the immediate appointment of a Committee, which should consist of representatives of ~~which should be representing~~ the various States concerned, both official and non-official and experts in matters relating to roads, forests, railways, agriculture, labour, industries etc.

(b) The entire Malnad area forms part of several states such as Mysore, Bombay, Madras, Travancore, Cochin and Coorg. So far as the Madras State is concerned, the Malnad tract lies in South Kanara, Malabar and the Nilgiri Districts. In 1950, this Govt. constituted a Committee called the Forest Grievances Enquiry Committee, South Kanara, consisting of Officials and non-officials to investigate the problems relating to Malnad area in South Kanara District and to suggest the measures required to solve them.

The Committee submitted its report in 1950. Meanwhile the Govt. of India constituted a Committee called the Central Malnad Planning Committee to draw up conprehensive plans for the development of the Malnad areas in the States of Madras, Bombay, Mysore and Coorg. The Committee was requested to draw up Immediate, Medium and Long term plans. An Officer of this Govt. was appointed as a member of the Committee. This Committee prepared an interim report for the development of Malnad areas in the Indian Union and forwarded it to the Govt. of India in December, 1950. It was also ordered that the examination of the recommendations of the Forest Grievances Enquiry Committee might be proceeded with. Accordingly the rpcommendations of the Forest Committee were examined in detail subject-war in consultation with the Heads of Deptts. and the Deptts. of the Secretariat. But in February, 1951, the Govt. of India forwarded the interim report of the Central Malnad Planning Committee, for the remarks of this Govt. and asked for schemes for the development of Malnad areas in this State on the lines indicated in that report. Accordingly, all the schemes to be included in the immediate Plan. of this State Govt. based on the recommednations of the Forest Committee and the interim report of the Central Malnad Planning Committee were being finalised to be sent to India. While finalising the schemes under 'Public Health', the Finance Secretary suggested that the implementation of the various schemes would involve a good deal of money and that no useful purpose would be served in examining the interim report of the Central Malnad Planning Committee in detail without ascertaining from India whether India would bear their share of expenditure. This view was accepted and India were informed that this Govt. would not be able to take up the development of the Malnad tract unless the financial assistance recommended by the Central Malnad Planning Committee in the Interim report was forthcoming from the Govt. of India. The interim report was examined by the Govt. of India with reference to its financial implications. In view of the heavy expenditure involved and also in view of the inability of the Central Govt. to assist the State Govts. in the implementation of the schemes recommended by the Committee, the Govt. of India c

vide para 2 on pp 1-2 of (C)

former Secy to Govt, Dev. Dept.

pp 1-20 of

'A' on p 7 of (2)
'B' on p 8 of (2)

P 41 of (2)
l/c R.556 dtd 20/8/57.

vide pp 1-2 of (C)

pp 51-52 of (2)

decided that the Central Malnad Planning Committee need not proceed further with this work and that the Committee should accordingly be wound up with immediate effect. So the question of examining the recommendations of the Forest Grievances Enquiry Committee constituted by this Govt. was considered and orders were passed on recommendations under various heads like co-operation, education, Industries etc. Attention is invited to the notes on pp-1-6 nf. of D.O.No.95552 P & D/52-1 dated 19-9-52 at (c). It will thus be seen that consistent with their finances, this Govt. have already taken action and are doing all that they can for the improvement of Malnad areas in this State. With reference to a letter dated 13-8-52 from Sri Nijalingappa, the then C.M.(Sri C. Rajagopalachari) sent a reply to that effect.

3. Against the background detailed in para 2 above, it is difficult to understand the reported view point of the Union Govt. that the matter should rest primarily with the States and that if the States have no objection there can be no difficulty in appointing a Commission or Committee as envisaged by the M.P. It is evident from the preceding paragraph it was the Central Govt. which constitu the Central Malnad Planning Committee in 1950. They do not appear to have consulted the State Govts before consituting the Committee. The Committee was apparently constituted by them as the Malnad area formed part of several States and it was therefore appropriate that the Govt. of India rather than the States should have made the first move. However the Govt. of India decided to wind up the Committee and did so in view of the huge cost of the schemes and in view of the inability to assist the State Govts. in the implementation of the Schemes recommended by the Committee. In the circumstances it appears that this Govt. need not take the initiative for addressing the Planning Commission for the appointment of a Committee to go into the various problems facing the Malnad. If the Govt. expects to take the initiative, the responsibility will devolve on this Govt. and if is not known whether the Govt. of India are likely to contribute their share of expenditure on the schemes.

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Further

7 Separate Schemes drawn for the entire Malnad area may not quite fit in with the II Five Year Plan which are Statewise and correlated with the schemes of the respective States. If at all separate schemes are to be drawn for the entire Malnad area without relation to the schemes to be worked in the respective States, the Central Govt. may themselves constitute a Central Committee as they did previously and carry out the Development Schemes claiming if necessary a small portion of the cost of the schemes (say upto 35%) from the State Govt.s. concerned.

4 Public (R&DP), I.L.C., H.E.L.A, P.W. and Finance may see for remarks before circulation.

2 15.9.55

Ka 15/9/55 TG

16.9.55

16.9.55

ASSISTANT SECRETARY TO GOVERNMENT 20 SEP 1955 (RURAL DEVELOPMENT PROJECTS) PUBLIC DEPT.

2682/55

24.9.55

16811

A Pub. (RDP)/ I.L.C/HELA/ PW/Fin

Public (PDD) Deptt

Note from page 1 ante may be perused. In the circumstances stated, Public (PDD) may agree with the views of Agriculture at in Para 3 on pages 3-4 above

I agree

24.9.55

Public (PDD) 16811/55-1 24-9-55

24.9.55

RDPI

Pub. RDP I

This was from RDPI but P+D perhaps

24/9/55

Agri 24/9/55

ILC (PD) Deptt.

Pub (RDP) Note 2682/55

24.9.55

85493

FIRST ASSISTANT SECRETARY TO GOVT. 2443X 25 SEP 1955 AGRICULTURE DEPARTMENT

May be perused and

B1689 E III/55-1 — 93431 Lic

Agric III

Public (P&D) dept note on page 4 above may be perused.

The file may be sent to D.I.C., HELA, PN, and Finance depts as already marked at 'A' on page 4 above

24/9/55 Kly 27.9.55

27/9/55

I L C

ILC | HELA | PWD | FIN

Agri com B1689 E III/55-2 — 27.9.55

93431

I.L.C. (B.I.) Deptt.

(Pages 1-5 above)

May be perused and passed on to H.E.L.A.

AS III

D.S.

29 SEP 1955 — Dte of Industries, Labour & Co-operation

Dte K.T. 29/9/55

DEPUTY SECRETARY — 26 SEP 1955 — DEPARTMENT OF INDUSTRIES, LABOUR AND CO-OPERATION

Dte K. 30/9/55 — 29/9/55 — 1.10.55

AS III / D.S. — 3/10/55

1-10-55 H.E.L.A

ILC(BI)00 93431 BI/55-1 — 3-10-55

HELA

AS

The note of Agriculture on pp 1-4 ante may be perused and the file may be passed on to P. WD etc.

ASSISTANT SECRETARY TO GOVERNMENT — 3 OCT 1955 — 98860 — HEALTH, EDUCATION & LOCAL ADMIN. DEPT.

4.10.55 — AV 5/10/55 — JS — 5.10.55

ASSISTANT SECRETARY TO GOVERNMENT — 5-OCT 1955 — WORKS DEPARTMENT — 98860

4.10.55

P. W

182X — A5/55-1

P.W.D (B3)

The notes of the Agr. Deptt. at pp 1-4 ante may be perused and the file passed on to Fin.

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A/S IV | A III | D.S | Fin

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7.10.55 Ver 7.10.55

Fin

P.W.D No.

Finance (C&R) Deptt.

No 2443 XB/55-1

7.10.55

Finance also may agree with the views of Agriculture in para 3 of their notes in p 3 ante

DEPUTY SECRETARY TO GOVERNMENT
C&R
8-OCT 1955
79291
FINANCE DEPARTMENT

Fin. U.O. 79291/C&R
10/10/1955

THIRD ASSISTANT SECRETARY TO GOVERNMENT
91017
10 OCT 1955
AGRICULTURE DEPARTMENT

Sl. No. E III 15

Agriculture(E.III)Department.

NOTE FOR CIRCULATION.

pp 1-2 cf -

The file relates to the letter from Sri S. Nijalingappa M.P addressed to the Chief Minister containing suggestions for the development of the entire Malnad area.

para 1 p 1 cf

2. Sri S. Nijalingappa has stated that at the Second Malnad Conference held at Mercara on the 28th and 29th of May last, it was resolved that a Representative Committee should be set up by the Central Government to go into the various problems facing the Malnad and submit a plan for the development of the entire area of Malnad, so that it may form part of the Second Five Year Plan. He has stated that he had discussions with the Minister of Food and Agriculture of the Central Government and also with the Vice-President of the Planning Commission, and that they feel that the matter should primarily rest with the State Governments and that if the State Governments have no objection, there can be no difficulty in appointing a Committee.

para 2 p 1 cf

As an integrated plan for the entire Malnad is essential, the M.P. has suggested that a Commission or Committee should be set up with a direction to submit their report for the improvement of the entire Malnad area and for the exploitation of its rich resources early and inform the Planning Commission to incorporate them in the Second Five Year Plan. He has urged that his suggestion may be considered and the Planning Commission addressed for the immediate appointment of a Committee which should consist of representatives of the various States concerned, both official and non-official and experts in matters relating to roads, forests, railways, agriculture, labour, industries etc.

para 4 p 2 cf -

3. The entire Malnad area forms part of several States such as Mysore, Bombay, Madras, Travancore-Cochin and Coorg. So far as the Madras State is concerned, the Malnad tract lies in South Kanara, Malabar and the Nilgiri Districts. In 1950, this Government constituted a Committee called the Forest Grievances Enquiry Committee, South Kanara, consisting of Officials and

Vide para 2 on pp 1-2 cf.

BQ 953 52 Agy/8-21
19.9.52

and non-officials to investigate the problems relating to Malnad area in South Kanara district and to suggest measures required to solve them. The Committee submitted its report in 1950. Meanwhile, the Government of India constituted a Committee called the Central Malnad Planning Committee to draw up comprehensive plans for the development of the Malnad areas in the States of Madras, Bombay, Mysore and Coorg. The Committee was requested to draw up Immediate, Medium and Long term plans. An Officer of this Government was appointed as a member of the Committee. This Committee prepared an interim report for the development of the entire Malnad areas in the Indian Union and forwarded it to the Government of India in December, 1950. It was also ordered that the examination of the recommendations of the Forest Grievances Enquiry Committee might be proceeded with. Accordingly, the recommendations of the Forest Committee were examined in detail subject-war in consultation with the Heads of Departments and the Departments of the Secretariat. But in February, 1951, the Government of India forwarded the interim report of the Central Malnad Planning Committee, for the remarks of this Government and asked for schemes for the development of Malnad areas in this State on the lines indicated in that report. Accordingly, all the schemes to be included in the "immediate" Plan of this State Government based on the recommendations of the Forest Committee and the interim report of the Central Malnad Planning Committee were ~~being~~ finalised to be sent to India. While finalising the schemes under 'Public Health', the Finance Secretary suggested that the implementation of the various schemes would involve a good deal of money and that no useful purpose would be served in examining the interim report of the Central Malnad Planning Committee in detail without ascertaining from India whether India would bear their share of expenditure. This view was accepted and India were informed that this Government would not be able to take up the development of the Malnad tract unless the financial assistance recommended by the Central Malnad Planning Committee in ~~the~~ its Interim report was forthcoming from the Government of India. The interim report was examined by the Government of India with reference to its financial implications. In view of the heavy expenditure

vide paras on pp 1-2 ref (c)

✓ former Secy, Development

— pp 1-20 of (21)

"A" p 7 ref (21) and "B" p 8 ref (21)

p 41 of (21)
GOR 566 dated 20.8.51

vide pp 1-2 ref (c)

pp 51-52 of (21)

pp 51-52 of (21)

involved and also in view of the inability of the Central Government to assist the State Governments in the implementation of the schemes recommended by the Committee, the Government of India decided that the Central Malnad Planning Committee need not proceed further with this work and that the Committee should accordingly be wound up with immediate effect. So, the question of examining the recommendations of the Forest Grievances Enquiry Committee constituted by this Government was considered and orders were passed on recommendations under various heads like co-operation, education, Industries etc., Attention is invited to the notes on pages 1-6 nf. of D.O.No.95352-P & D/52-1 dated 19-9-52 at (c) It will thus be seen that consistent with their finances, this Government have already taken action and are doing all that they can for the improvement of Malnad areas in this State. With reference to a letter dated 15-8-52 from Sri Nijalingappa, the then C.M.(Sri C. Rajagopalachari) sent a reply to that effect.

✓ p 1 of (c)
& p 11 of (c)

4. It is submitted that in 1950, it was the Central Government who constituted the Committee on their own initiative. It appears that the State Governments were not consulted then. It was also appropriate that the Government of India took the initiative in the matter as the area formed part of more than one State. Further, separate schemes drawn for the entire Malnad area may not quite fit in with the II Five Year Plan which is State-wise and correlated with the Schemes of the respective States. If at all separate schemes are to be drawn up for the Malnad as a whole, the Central Government may themselves constitute a Committee as they did previously and carryout the Schemes claiming if necessary, a share of the cost (say 25%) from the State Governments. If this Government were to take the initiative, the responsibility will devolve on them; and it is not also known whether the Government of India will give any financial aid in this respect. In the circumstances, this Department have been of the view that it will not be expedient for this Government to move in the matter as requested by Sri Nijalingappa.

vide para 2 on pp 1-2 nf. (c)

X

A

vide para 3 on p 3 above and 'y' on p 4 above

'x' on page 3 above.

Y

8189 F M/55

5. I.L.C., H.E.L.A. and P.W., Public (P & D) and Finance Departments have agreed with the views of this department. The file may be circulated to M(A), M(F & E) and C.M. for orders whether Sri Nijalingappa may be informed courteously that for the reason at 'A' (supra) above, the Government of Madras are unable to accept his suggestion.

pp 4-6 above

(It may incidentally be mentioned that if the re-organisation of States as proposed by the S.R.C. is to take effect, this Government will have very little to do with Malnad area, as only a small portion of Gudalur Taluk in the Nilgiris will be left over in the re-organised Madras State).

14.10.55

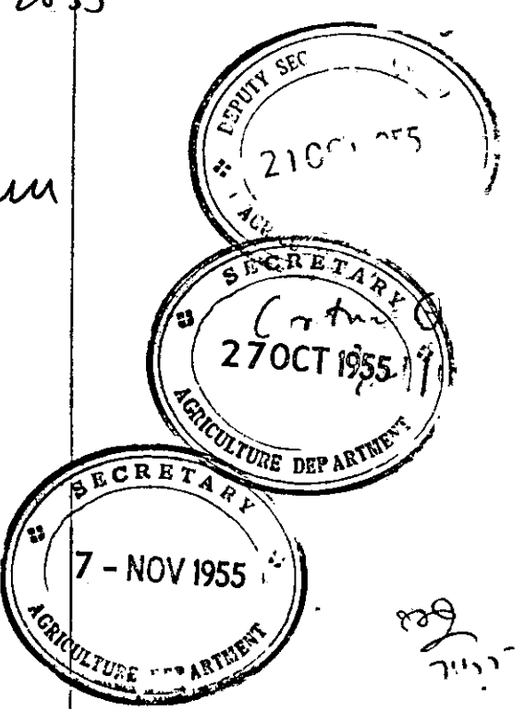
15-10-55

Box

M (A) M. Bhaktavatsalam 18.10.55

M. (F+E) C. Subramaniam 21.10.55

C. M. K. Kamaraj 4 11 55



(E III)

orders in circulation on page 10 above may be perused. A draft letter to Sri. S. Nijalingappa M.P. is submitted.

7.11.55

8/11/55

9.11.1955